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ABSTRACT

This report describes Kentucky's response to the mandate of the Stewart B. McKinney Homeless Assistance Act of 1987. The report is comprised of a preface, ten sections, and seven appendices. Section 1 presents definitions of terms used in the report. Section 2 describes Kentucky policy for an annual count of homeless children and youth. Section 3 defines residency requirements for homeless students. Section 4 is a statement of Kentucky school placement requirements. Section 5 reports State policy for special programs and services. Section 6 describes records requirements for homeless students. Section 7 describes State response to transportation requirements. Section 8 describes mechanisms for the resolution of disputes. Section 9 enumerates State Educational Agency (SEA) responsibilities. Section 10 is a description of procedures for public hearings. The following reprinted material is appended: (1) Subtitle B of the McKinney Act; (2) a special amendment to school data form for homeless students; (3) a data form for counting school-aged homeless children and youth; (4) a status report form on compliance with the McKinney Act; (5) a list of Advisory Council on the Homeless members; (6) an example of a letter of appointment to the Council; and (7) the Kentucky Coalition for the Homeless mission statement. (AF)

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KENTUCKY STATE PLAN FOR THE EDUCATION OF HOMELESS CHILDREN AND YOUTH

U.S. DEPARTMENT OF EDUCATION
Office of Educational Research and Improvement
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DIVISION OF COMPENSATORY EDUCATION

April, 1989

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PREFACE

In July, 1987, the United States Department of Education passed the Stewart B. McKinney Homeless Assistance Act. This Act was designed to ensure that homeless children/youth are not barred from school on the basis of state or local residency requirements. Under Title VII, Subtitle B, the law established a two-year program of grants to state educational agencies (SEA) for the planning and provisions of education services for the homeless. The grant amounts for each state were determined by a formula that parallels the formula used for Chapter 1 monies.

The Kentucky Department of Education, in accordance with the Stewart B. McKinney Homeless Assistance Act (P.L. 100-77), has developed a state plan of action on behalf of Kentucky's Homeless Children and Youth. The purpose of the state plan is to describe the actions that Kentucky will undertake to ensure that homeless children/youth are receiving the same educational services as provided to other children residing in Kentucky and to inform school districts of the requirements of the Act. This State Plan constitutes the SEA policy and specifies the standards for implementing the educational requirements in Sections 721-722 of P.L. 100-77.

KENTUCKY'S STATE PLAN FOR THE IMPLEMENTATION OF THE STEWART B. MCKINNEY ACT

The Stewart B. McKinney Act requires that each state agency develop a state plan to address specific components of the Act. These major components are discussed in accordance with the federal mandate and corresponding policies of the state of Kentucky. The policies provide guidance to local school districts in regard to current school law and may form the foundation for such supporting legislation that is needed to meet the requirements of the Act and other related federal requirements.

Definitions

For the purpose of this State Plan, the following definitions apply:

The terms "homeless child", "homeless children", "homeless youth" and "homeless student" mean a child or children who are between the ages of five (5) and twenty-one (21) inclusive and who are:

a. Living with their families in hotels, motels, public or private shelters, or other temporary living arrangements, due to the lack of a fixed, regular and adequate residence;
b. Residing in special care homes such as foster homes, runaway shelters or spouse abuse centers;
c. Placed by the parents under the care of relatives or nonrelatives due to the homeless situation of the family or due to an impoverished condition of the family which may require family members to live separate from one another;
d. Sleeping in a public or private place not ordinarily used as a regular sleeping accommodation for human beings; and,

e. Awaiting assistance from social service agencies due to being abandoned or forced out of the home by parents or other caretakers.

The terms "homeless" or "homeless individual" do not include any individual imprisoned or otherwise detained by an act of congress or a state law.

"Free, appropriate public education" (FAPE) means the educational programs and services that are provided the children of a resident of a state, and that are consistent with state school attendance laws (Section 721(1)). It includes educational services for which the child meets the eligibility criteria, such as compensatory education programs for the disadvantaged, educational programs for the handicapped, educational programs for students with limited English proficiency, vocational education programs, programs for the gifted and talented, and school meals programs (Section 722(e)(5)).

"A representative of a homeless student" is any person who temporarily or permanently is acting as the caretaker for the child/youth. The term "representative" is synonymous with the terms parent, relative, shelter provider, social worker, older sibling, or person in parental relationship.

Annual Count of Homeless Children/Youth

Federal Mandate

State education agencies shall gather data on the number and location of homeless children and youth in the state. The data must be submitted to the federal government by December 31 of each year.

Kentucky Policy

The Kentucky Department of Education will annually conduct a count of all homeless children and youth in the state according to the following timelines:

By October 15, the SEA will distribute survey instruments to all local education agencies (LEAs), and to all social agencies as required to conduct an annual homeless child count.

By November 15, the LEAs and social agencies will submit their reports for the annual homeless child count to the SEA.

By December 31, the SEA will submit the year end status report (which includes the child count data from school districts and social agencies) to the United States Department of Education.

Kentucky's annual homeless children/youth count utilizes two separate forms--one to be completed by local school districts and the other by social agencies which serve the homeless. These forms are:

Special Amendment for Homeless Children and Youth to School Data Form (3256-1046). This form is used by local school districts (public and private). The Director of Pupil Personnel (DPP) in each school district will receive the appropriate number of forms for each school in the district. The DPP will be responsible to collect and summarize the data. The summarized data will be returned to the Homeless Education Coordinator, Kentucky Department of Education.

Data Form for Counting School-Aged Homeless Children and Youth (3256-1047).

This form is used with social agencies (public and private) which serve the homeless. It reports the number of homeless children who are not enrolled in school. The form will be mailed to directors of known service agencies including community action agencies, shelter providers, ministerial associations, state social agencies, foster homes, spouse abuse centers, and others as appropriate.

Note: The forms and systems described are being revised for the annual count in October 1989.

Residency Requirements

Federal Mandate

State education agencies shall assure that homeless children and youth have access to a free, appropriate public education which would be provided to children of residents of the state and is consistent with state school attendance laws, and in any state that has a residency requirement as a component of its compulsory school attendance laws, the state will review and undertake steps to revise such laws.

Kentucky Policy

All homeless children and youth residing within the boundaries of a public school district, between the ages of five (5) and twenty-one (21) inclusive, are entitled to receive a free and appropriate education provided by that school district. This "district of residence" will be responsible for the cost of educating the student for as long as he/she is situated in the district, or until such time that contractual arrangements are made with another school district. Such costs are supported by a calculation built upon average daily attendance (ADA). In addition, special out-of-district funds may be utilized for those homeless students under the care of the Cabinet for Human Resources.

If a student is living in a shelter or other location with secondary family members, without benefit of court-appointed custody or guardianship, the student can still establish residency. Such residency results from the "basic physical necessity" exception set forth in an attorney general's opinion. This opinion indicates that in situations where a child is living with relatives, or even friends, out of "basic physical necessity" and not primarily for school purposes, that tuition would not be chargeable. Such is true even when no form of legal intervention has taken place.

School Placement Requirements

Federal Mandate

To the extent practicable, the local educational agency of each homeless child or youth shall either continue the child's or youth's education in the school district of origin for the remainder of the school year, or enroll the child or youth in the school district where the child or youth is actually living, whichever is in the child's best interest or the youth's best interest. The choice regarding placement shall be made regardless of whether the child or youth is living with the homeless parents or has been temporarily placed elsewhere by the parents. In constructing its state plan, the Department of Education (U.S.D.E.) urges the state to give deference to the wishes of parents or guardians of homeless children and youth and to the wishes of the homeless youth.

Kentucky Policy

The school district of legal residence is responsible to determine the placement which is in the "best interest of the child or youth," and is encouraged to give deference to the wishes of the parents, the youth, or other representative of the homeless student, as practicable. The decision regarding placement that is practicable and in the best interest of the homeless student, pursuant to either KRS 158.100 or KRS 158.130, may be based on such consideration as described in the section, Resolution of Disputes. It should be kept in mind that a homeless student should not be denied enrollment, on a temporary or permanent basis,

due to any district policy which ultimately restricts access to school. This includes policies which may be related to lack of space, failure to pay school fees or loss of books.

Special Programs and Services

Federal Mandate

Each homeless child shall be provided services comparable to services offered to other students in the school, including educational services for which the child meets the eligibility criteria, such as compensatory educational programs for the disadvantaged, and educational programs for the handicapped and for students with limited English proficiency; programs in vocational education; programs for the gifted and talented; and meals programs.

Kentucky Policy

Homeless children/youth shall be eligible for the same educational programs and support services that are available to all other students who reside in the school district. School districts will, without delay, identify and provide the special services and programs needed by homeless students.

Records Requirements

Federal Mandate

To the extent practicable, local educational agencies shall cause the school records of each homeless child or youth to be maintained so that the records are available, in a timely fashion, when a child or youth enters a new school district; and in a manner consistent with Section 438 of the General Education Provisions Act (GEPA).

Kentucky Policy

To ensure that all policies related to the provision of FAPE to homeless students are implemented in a timely fashion, each local district is encouraged to designate a person in the district to be a Homeless Child Education Coordinator. The name of the coordinator will be submitted to the Kentucky Department of Education.

The coordinator will be responsible to obtain all necessary records for each homeless student identified as living in the boundaries of the school district. The records must be obtained in order that the homeless student can be enrolled and receive the appropriate educational services within two school days of the student's appearance in the district. If the records are not readily available to the district, the coordinator will contact the school district or districts of last attendance for verbal confirmation of essential information. This information may include health records, eligibility records for special services, testing information, or other information that is essential for the provision of services or enrollment.

The coordinator will also assist the homeless student to obtain essential records that are not in existence. This may include a birth certificate, an immunization certificate or other legal documents. Enrollment will not be delayed or denied until such time that records are located or obtained.

The coordinator will also receive any requests for a hearing in cases where a dispute arises related to placement of the homeless student in a school or school district. This responsibility is discussed in detail in the section, Resolution of Disputes.

Other duties and responsibilities of the coordinator can be found in "Guidelines for Kentucky Schools in Providing Services to Homeless Children and Youth". Copies of the guidelines are available by contacting the Division of Compensatory Education, Kentucky Department of Education.

Transportation Requirements

Federal Mandate

The local education agency shall provide to the homeless child or youth services comparable to services offered to other students in the school selected.

Kentucky Policy

Each school district in Kentucky will provide each homeless student with the same transportation services that are available to all of the children who reside and attend school in the school district. A lack of transportation will not cause the homeless student to be denied or to delay an education in the district of residence.

The school district will make every effort practicable to maintain the homeless student in the original attendance area school or in the school of residence, whichever is in the best interest of the student, through the use of various acceptable methods of transportation, such as buses, shelter vans, public transportation, and transit authority passes. Children who are eligible for special transportation because of handicapping conditions will have such transportation needs documented on the student's individual education plans and shall be transported accordingly.

Resolution of Disputes

Federal Mandate

Each state education agency shall provide procedures for the resolution of disputes regarding the educational placement of homeless children and youth.

Kentucky Policy

Until such time as supporting mandatory legislation for hearings is enacted, each school district of residence is reminded of its legal duty to serve, or to provide for educational services for each homeless child or youth residing in its district, pursuant to KRS 158.030 and KRS 158.130, and is encouraged to provide an informal hearing for cases in which a representative of a homeless child or youth may wish to register a protest about the provision of educational services to a homeless student. Such a hearing may consider concerns about the timeliness of the services or the actual placement as determined by the school district of residence. The following offers suggestions for a hearing process and for issues which may determine the practicability of placement in some other school district than the district of residence.

1. The district should keep the hearing informal and as supportive as possible. Staff members should willingly listen to the valid concerns of the representative in a manner which allows for open and frank discussion.

2. The hearing should be scheduled as quickly as possible and convenient to the needs of the representative. The representative should be encouraged to bring advocates to the hearing, if desired.

3. The district should be ready to discuss any considerations that led to the decision about placement. Some such considerations should include: (a) The ability of the school district to provide continuity in educational programs;

(b) The need of the student for special instructional programs such as special education, bilingual and ESL education, vocational programs, compensatory education, or gifted and talented education; (c) Transportation and travel time to the school district of prior residency; (d) Cooperative financial arrangements possible with another school district; (e) Age of the student and the school placement of siblings; (f) Time remaining until the end of the semester or the end of the school year.

4. The wishes of the representative should be followed if at all possible and should be accomplished in a timely manner. It is important that the homeless student be in school during these negotiations and be receiving an appropriate educational program.

5. If the school district of residence and the representative cannot agree, the district may call upon the assistance of the state Homeless Education Coordinator to meet with them. The coordinator may be able to suggest an alternative which will be suitable to all concerned.

The Department of Education wishes to be aware of any such hearing as it may occur. For this purpose, the school district is requested to submit this information following any hearing: (a) Name and age of the homeless student; (b) Student's original school district; (c) Date of enrollment in the district of residence; (d) Brief description of the placement decision and of the reason for disagreement; (e) Final decision after the hearing and subsequent action; and, (f) Name and address of the representative to the homeless student and his/her relationship to the homeless student.

The Department of Education strongly urges any involved school district to be as supportive as possible to the wishes of the homeless student, the parent of the homeless student, or any other representative of the homeless student. The department will continue to study all information received from the school districts, the homeless families, and from various advocates and service providers. This information will be utilized to formulate legislation or to develop new and innovative programs for the homeless.

SEA Responsibilities

To accomplish the requirements of the Stewart B. McKinney Act and other related federal statutes, the Kentucky Department of Education will develop and implement systems which ensure that all homeless children receive a free and appropriate public education. The Department of Education will:

a. Develop supportive legislation as needed. Once such legislation is enacted, the "Guidelines for Kentucky Schools in Providing Services to Homeless Children and Youth", will be revised to coincide with the new legislation, as needed. Following such revision, the guidelines will be disseminated to school districts, appropriate social services agencies, homeless advocates and shelter providers;
b. Monitor homeless education programs in local school districts in conjunction with the state accreditation system. Each district will be monitored no less than every three years. Additional monitoring will be conducted as necessary to investigate complaints or to follow-up on previously-cited noncompliances;
c. Provide statewide meetings with Homeless Education Coordinators from each school district to develop the practical systems needed for compliance to

the Act. These systems include a record-relay system and methods for the identification of homeless children/youth;

d. Develop or support training programs to generate an understanding among school personnel, social agencies, and non-homeless students of the needs of homeless students;
e. Disseminate "best-practices" literature;
f. Identify options for services to homeless students that are legal and meet the needs of the student and the school district; and,
g. Meet and confer with other state coordinators to identify successful practices and to coordinate systems.

Kentucky's Homeless Children Education Coordinator serves as a voting member of the Governor's Advisory Council on the Homeless, the Kentucky Coalition for the Homeless, and the Task Force for Homeless Education. This participation assures coordination between the Kentucky Department of Education and other state government and social agencies working with the homeless.

Public Hearings

The following is a description of the methods used in making the fiscal year 1990 State Plan for the Education of Homeless Children and Youth available to the public for comment.

A legal notice will be released to statewide and local newspapers in Kentucky on two consecutive Sundays in March. This notice will announce procedures for obtaining copies of the plan and for review and comment. It will also announce the public hearings including purpose, locations, dates and times.

All interested persons will be invited to attend such hearings and will be given an opportunity to comment. Those wishing to comment will be allowed to review the plan in advance. In addition, anyone wishing to do so may submit written comments to the Division of Compensatory Education, at the address given below.

The deadline for submission of written comments is April 15, 1989. Following the public comment period, the State Plan for the Education of Homeless Children and Youth may be revised based upon comments received at the public hearings and will appear in the final copy of the plan. Revisions in the State Plan for the Education of Homeless Children and Youth will be submitted to the United States of Education no later than April 30, 1989.

Copies of the proposed plan are available for review and comment by writing:

STATE PLAN COMMENTS
Homeless Education Coordinator
Division of Compensatory Education
Room 1705, Capital Plaza Tower
Frankfort, Kentucky 40601

APPENDICES

42 USC 11421.
Grants.

Subtitle B—Education for Homeless Children and Youth

SEC. 721. STATEMENT OF POLICY. 42 USC 11431.

It is the policy of the Congress that—

(1) each State educational agency shall assure that each child of a homeless individual and each homeless youth have access to a free, appropriate public education which would be provided to the children of a resident of a State and is consistent with the State school attendance laws; and

(2) in any State that has a residency requirement as a component of its compulsory school attendance laws, the State will review and undertake steps to revise such laws to assure that the children of homeless individuals and homeless youth are afforded a free and appropriate public education.

SEC. 722. GRANTS FOR STATE ACTIVITIES FOR THE EDUCATION OF HOMELESS CHILDREN AND YOUTH. 42 USC 11432.

(a) GENERAL AUTHORITY.—The Secretary of Education is, in accordance with the provisions of this section, authorized to make grants to States to carry out the activities described in subsections (c), (d), and (e).

(b) ALLOCATION.—From the amounts appropriated for each fiscal year pursuant to subsection (g), the Secretary shall allot to each State an amount which bears the same ratio to the amount appropriated in each such year as the amount allocated under section 111

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of the Elementary and Secondary Education Act of 1965 (as incorporated by reference in chapter 1 of the Education Consolidation and Improvement Act of 1981) to the local educational agencies in the State in that year bears to the total amount allocated to such agencies in all States, except that no State shall receive less than $50,000 in any fiscal year.

20 USC 3801 note.

(c) AUTHORIZED ACTIVITIES.—Grants under this section shall be used—

(1) to carry out the policies set forth in section 721 in the State;

(2) to establish or designate an Office of Coordinator of Education of Homeless Children and Youth in accordance with subsection (d); and

Office of Coordinator of Education of Homeless Children and Youth, establishment.

(3) to prepare and carry out the State plan described in subsection (e).

(d) FUNCTIONS OF THE OFFICE OF COORDINATOR.—The Coordinator of Education of Homeless Children and Youth established in each State shall—

Schools and colleges.

(1) gather data on the number and location of homeless children and youth in the State, and such data gathering shall include the nature and extent of problems of access to, and placement of, homeless children and homeless youth in elementary and secondary schools, and the difficulties in identifying the special needs of such children;

(2) develop and carry out the State plan described in subsection (e); and

Reports.

(3) prepare and submit to the Secretary an interim report not later than December 31, 1987, and a final report not later than December 31, 1988, on the data gathered pursuant to paragraph (1).

To the extent that reliable current data is available in the State, each coordinator described in this subsection may use such data to fulfill the requirements of paragraph (1).

(e) STATE PLAN.—

(1) Each State shall adopt a plan to provide for the education of each homeless child or homeless youth within the State which will contain provisions designed to—

(A) authorize the State educational agency, the local educational agency, the parent or guardian of the homeless child, the homeless youth, or the applicable social worker to make the determinations required under this section; and

(B) provide procedures for the resolution of disputes regarding the educational placement of homeless children and youth.

(2) Each plan adopted under this subsection shall assure, to the extent practicable under requirements relating to education established by State law, that local educational agencies within the State will comply with the requirements of paragraphs (3) through (5).

(3) The local educational agency of each homeless child or youth shall either—

(A) continue the child's or youth's education in the school district of origin for the remainder of the school year; or

(B) enroll the child or youth in the school district where the child or youth is actually living;

whichever is in the child's best interest or the youth's best interest.

(4) The choice regarding placement shall be made regardless of whether the child or youth is living with the homeless parents or has been temporarily placed elsewhere by the parents.

(5) Each homeless child shall be provided services comparable to services offered to other students in the school selected according to the provisions of paragraph (3), including educational services for which the child meets the eligibility criteria, such as compensatory educational programs for the disadvantaged, and educational programs for the handicapped and for students with limited English proficiency; programs in vocational education; programs for the gifted and talented; and school meals programs.

(6) The school records of each homeless child or youth shall be maintained— Records.

(A) so that the records are available, in a timely fashion, when a child or youth enters a new school district; and

(B) in a manner consistent with section 438 of the General Education Provisions Act. 20 USC 1232g.

(f) APPLICATION.—No State may receive a grant under this section unless the State educational agency submits an application to the Secretary at such time, in such manner, and containing or accompanied by such information as the Secretary may reasonably require.

(g) AUTHORIZATION OF APPROPRIATIONS.—

(1) There are authorized to be appropriated $5,000,000 for each of the fiscal years 1987 and 1988 to carry out the provisions of this section.

(2) Sums appropriated in each fiscal year shall remain available for the succeeding fiscal year.

SEC. 722. EXEMPLARY GRANTS AND DISSEMINATION OF INFORMATION ACTIVITIES AUTHORIZED. 42 USC 11433.

(a) GENERAL AUTHORITY.—

(1) The Secretary shall, from funds appropriated pursuant to subsection (f), make grants for exemplary programs that successfully address the needs of homeless students in elementary and secondary schools of the applicant.

(2) The Secretary shall, in accordance with subsection (e), conduct dissemination activities of exemplary programs designed to meet the educational needs of homeless elementary and secondary school students.

NOT FUNDED

(b) APPLICANTS.—The Secretary shall make grants to State and local educational agencies for the purpose described in paragraph (1) of subsection (a).

(c) ELIGIBILITY FOR GRANTS.—No applicant may receive an exemplary grant under this section unless the applicant is located in a State which has submitted a State plan in accordance with the provisions of section 722.

(d) APPLICATION.—Each applicant which desires to receive a demonstration grant under this section shall submit an application to the Secretary at such time, in such manner, and containing or accompanied by such information as the Secretary may reasonably require. Each such application shall include—

(1) a description of the exemplary program for which assistance is sought;

(2) assurances that the applicant will transmit information with respect to the conduct of the program for which assistance is sought; and

(3) such additional assurances that the Secretary determines are necessary.

(e) DISSEMINATION OF INFORMATION ACTIVITIES.—The Secretary shall, from funds appropriated pursuant to subsection (f), conduct, directly or indirectly by way of grant, contract, or other arrangement, dissemination activities designed to inform State and local educational agencies of exemplary programs which successfully address the special needs of homeless students.

(f) APPROPRIATIONS AUTHORIZED.—There is authorized to be appropriated $2,500,000 for fiscal year 1988 to carry out the provisions of this section.

Reports.
42 USC 11434.

SEC. 724. NATIONAL RESPONSIBILITIES.

(a) GENERAL ACCOUNTING OFFICE.—The Comptroller General of the United States shall prepare and submit to the Congress not later than June 30, 1988, a report on the number of homeless children and youth in all States.

(b) SECRETARIAL RESPONSIBILITIES.—

(1) The Secretary shall monitor and review compliance with the provisions of this subtitle in accordance with the provisions of the General Education Provisions Act.

(2) The Secretary shall prepare and submit a report to the Congress on the programs and activities authorized by this subtitle at the end of each fiscal year.

(3) The Secretary shall compile and submit a report to the Congress containing the information received from the States pursuant to section 722(d)(3) within 45 days of its receipt.

42 USC 11435.

SEC. 725. DEFINITIONS.

As used in this subtitle—

(1) the term "Secretary" means the Secretary of Education; and

(2) the term "State" means each of the several States, the District of Columbia, and the Commonwealth of Puerto Rico.

KENTUCKY DEPARTMENT OF EDUCATION

SPECIAL AMENDMENT FOR HOMELESS CHILDREN/YOUTH TO SCHOOL DATA FORM

DATA BANK
1989-90

(1) DISTRICT NO.	(2) SCHOOL OR DISTRICT NAME	(3) STREET ADDRESS, ROUTE NBR., OR P.O. BOX

(4) CITY	(5) ZIP CODE	(6) Area Code	PHONE NBR.

(7)

MEMBERSHIP OF HOMELESS STUDENTS DURING THE SECOND WEEK OF OCTOBER														
GRADE	KG	01	02	03	04	05	06	07	08	09	10	11	12	TOTAL
Homeless Children/Youth														

(8)

TEMPORARY LIVING STATUS OF HOMELESS STUDENTS	TOTAL
Live in public/private nighttime shelter	
Live with friends or relatives (with or w/out parents)	
Live in spouse abuse center	
Temporarily placed by CHR due to neglect, abuse	
Live in inhabitable places (bus, car, old buildings)	
Other (describe)	

(9)

NUMBER WHO COULD NOT BE ENROLLED IN CURRENT YEAR		
Elementary	Middle/Jr. High	Senior High

(10)

PROBLEMS IN ENROLLMENT/PLACEMENT	RANK ORDER
Lack of academic records	
Lack of immunization records	
Residency requirements	
Transportation	
Guardianship	
Classroom space	
Specialized Instruction i.e. ESL,Voc. Ed,Special Ed.	
Other (describe)	

(11)

REFER TO ITEM 11 INSTRUCTION

KDE/MIC APPROVED
3256-1046 Rev. 3/89

INSTRUCTIONS:

Items 1-6 Provide the information requested. The summary form should provide district identification.

Item 7 For the second week in October (M-F), enter the total unduplicated count of homeless students that were enrolled in all of your schools. For UNGRADED SCHOOLS, enter membership in most appropriate blocks for the children's age and academic status.

Item 8 Enter the temporary living status for each homeless student counted in Item 7. The aggregate total of the columns in Item 8 must equal the total of Item 7.

Item 9 In the appropriate blocks, enter the total number of homeless students who were not enrolled in the school for some reason.

Item 10 Rank (1-8) the problems which cause the greatest delay in enrollment or placement of homeless students in your school district, with number 1 being the greatest problem and number 8 being the least problem.

Item 11 Describe problems in providing specialized instructional programs to the homeless student.

I attest that the above information is an accurate unduplicated count of all homeless students who resided in the district during the second week of October.

_____
Director of Pupil Personnel Signature

Return the district summarized information by NOVEMBER 15 to:

HOMELESS EDUCATION COORDINATOR
DIVISION OF COMPENSATORY EDUCATION
17TH FLOOR, CAPITAL PLAZA TOWER
FRANKFORT, KENTUCKY 40601

KENTUCKY DEPARTMENT OF EDUCATION

DATA FORM FOR COUNTING SCHOOL-AGED* HOMELESS CHILDREN AND YOUTH

*AGES 5-18

PLEASE PRINT LEGIBLY AND COMPLETE ALL SECTIONS. WRITE OTHER COMMENTS ON BACKSIDE.

(1)

NAME OF AGENCY/ORGANIZATION SUPPLYING DATA		
STREET ADDRESS, ROUTE NBR., OR P.O. BOX		
CITY	STATE	ZIP
COUNTY	This Agency Is	
	Private	Public

(2)

NAME OF CONTACT PERSON	
Area Code	TELEPHONE NUMBER

COMMENTS: _____

(3) NUMBER OF HOMELESS CHILDREN/YOUTH ENROLLED IN SCHOOL BY OCTOBER 31, 1988

AGE	5	6	7	8	9	10	11	12	13	14	15	16	17	18	TOTAL

(4)

Name(s) of School District(s) Where Homeless Children/Youth Are Enrolled	CITY

(5) NUMBER OF HOMELESS CHILDREN/YOUTH NOT ENROLLED IN SCHOOL BY OCTOBER 31, 1988

AGE	5	6	7	8	9	10	11	12	13	14	15	16	17	18	TOTAL

(6)

CHILDREN/YOUTH IN ITEMS 3 AND 5 WHO TEMPORARILY LIVE:	TOTAL NO.
In a Public/Private Nighttime Shelter	
With friends/relatives (with or without parents)	
In Inhabitable Places (cars, caves, old buildings, etc.)	
In a Spouse Abuse Center	
Unknown	
Other (describe)	

See Backside For Instructions To Complete This Form

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STATUS REPORT - EDUCATION OF HOMELESS CHILDREN AND YOUTH UNDER THE STEWART B. MCKINNEY HOMELESS ASSISTANCE ACT DEPARTMENT OF EDUCATION

Form Approved
OMB No.: 1810-0536
Expiration Date: 9/90

GENERAL INSTRUCTIONS

SPECIFICS: Please provide the following information requested pursuant to Section 722(d) of the Stewart B. McKinney Homeless Assistance Act and return to:

Mr. Edward Smith
Office of Elementary and Secondary Education
U.S. Department of Education
400 Maryland Avenue, SW (Room 2030 - MS 6257)
Washington, D.C. 20202

DEFINITIONS: For purposes of this reporting form, the following definitions apply:

"Homeless"- A homeless individual is one who (1) lacks a fixed, regular, and adequate residence or (2) has a primary nighttime residence in a supervised publicly or privately operated shelter for temporary accommodations (including welfare hotels, congregate shelters, and transitional housing for the mentally ill), an institution providing temporary residence for individuals intended to be institutionalized, or a public or private place not designed for, or ordinarily used as a regular sleeping accomodation for human beings (Section 103 (a)(1)(2) of the Act).

The term **"homeless"** or **"homeless individual"** does not include any individual imprisoned or otherwise detained by an Act of Congress or a State law (Section 103(c)).

"Child" and "Youth"- Persons who, if they were children of residents of the State, would be entitled to a free public education.

I. (a) List numbers of homeless children and youth in your State according to school-level groups.

School Level	Numbers of Children/Youth
Elementary (K-6)	1, 811
Middle/Jr. High (7-9)	801
High School (10-12)	862

(b) Indicate the source of the information in item I.(a).

Surveys were sent to all public/private school districts in the state. Surveys were also sent to public and private shelters for homeless youths (runaway, throwaway youth) and/or state operated centers for families (spouse abuse and neglected). Follow-up telephone calls were made to ensure responses from the school districts and service shelters, and to answer any questions about the survey.

II. (a) List (in rank and order) numbers of children housed according to the locations of homeless children and youth in your State. (NOTE: The total number of children should equal the total number in item I.(a)).

Type of Housing	Numbers of Children/Youth
Public operated shelters (Combined)	268
Privately operated shelters	
Relatives or friends	2, 585
Other (specify) 1) 426 placed by KY Cab. Human Resources 2) 57 live in uninhabitable places 3) 62 Unknown 4) 76 Other	621

(b) Indicate the source of the information provided in II.(a).

Same sources as listed in item 1(b).

III.(a) List in order of numbers of homeless children, those municipalities having the greatest numbers of homeless children and youth.

Name of Municipality	Numbers of Children/Youth
Hardin Co. - Elizabethtown, KY	370
Jefferson Co. - Louisville, KY	353
Fayette Co. - Lexington, KY	273
Kenton Co. - Covington, KY	145
Hopkins Co. - Madisonville, KY	120
Owensboro Ind. - Owensboro, KY	116

(b) Indicate the source of the information provided in III.(a).

Combined sources listed in item 1(b).

IV. The sum of (a) and (b) should equal the total number reported in item I.(a).

(a) How many homeless children and youth are presently attending school in your State? 3, 474

(b) How many homeless children and youth are not attending school in your State? 158

(c) Indicate the source of information provided in IV(a) and (b).

The surveys to the public/private school districts and the surveys sent to public/private shelters that provide services to homeless children and families. The information provided by the school districts varied somewhat with the information we received from the shelters. School districts had a tendency to not report the amount of homeless children that shelter operators report exist in the districts' area.

V. Indicate the reasons the homeless children and youth are not attending school in your State, and provide the basis for these conclusions.

The survey to the school districts had a list of reasons why homeless children encountered delays in enrollment/placement. The reasons in order of being the greatest obstacles 1) Guardianship 2) Residency requirements 3) Lack of academic records 4) Lack of immunization records 5) Transportation 6) Classroom space and 7) Other. Needless to say the efforts of the Department of Education will be to focus on the problems of guardianship and residency laws. From our surveys we conclude that a more comprehensive definition of homeless will need to be explored. Education for our school personnel will be essential in combating these problems.

(Use additional sheets, if necessary)

VI. (a) List, in order of importance, the special educational needs of the homeless children and youth.

1) A greater awareness in the school of the definition and problems of the homeless and a desire to find ways to assist them. Inservices for all school personnel.

2) A computer tracking system for academic and required records which would automatically be available to school districts/personnel in a timely manner.

3) A greater coordination between school districts, care providers, and social services agencies to ensure that children/youth are adequately served in a timely manner.

4) More guidance counselors /social workers to assist homeless families and youth in getting needed services.

5) More individual attention or tutoring for the homeless youth who fall behind.

6) Development of consistent programming in state schools in program content and skill levels provided.

7) More optional services available such as homebound instruction within the shelters, alternative schools for behavior problems.

(b) List, in order of importance, the difficulties you have encountered in identifying these needs.

1) Finding homeless who live with relatives.

2) Locating the myriad of agencies which have information or who provide some service to the homeless and getting them to provide the information.

3) The perception of many homeless families and youth that they should not expect too much more because they move so frequently.

4) Homeless families leave or move from one area to another without withdrawing their children from school and districts are not aware of their departure.

5) School districts have no procedure to routinely check with local shelters for school-aged children. All communication is left up to the shelter staff.

6) Many times children/youth who are under the care of the Cabinet for Human Resources lose years of schooling due to the constant movement from place to place.

7) Caps on class size may delay provision of needed services or require transporting to another school.

8) The feeling that the homeless families are so transient that any efforts will be a waste-of-time.

"To the best of my knowledge, the facts and figures in this document are accurate."

John H. Brock — 12-20-88

Chief State School Officer — Date

Members	Representatives
Edythe Hayes, Assistant Superintendent Fayette County Schools 701 East Main Street Lexington, Kentucky 40502 (606) 281-0100	Ms. Diane Woods Administrative Intern 701 East Main Street Lexington, Kentucky 40502 (606) 281-0100
Ron Crouch Urban Studies Center University of Louisville Louisville, Kentucky 40292 (502) 588-6626	Joy Hager Family Emergency Shelter 1436 South Shelby Street Louisville, Kentucky 40217 (502) 636-0742
Dr. Donald Hunter, Superintendent Covington Independent Schools 25 East 7th Street Covington, Kentucky 41011 (606) 292-5888	Allen Bernard, Supervisor Exceptional Children Covington Independent Schools 25 East 7th Street (606) 292-5888
MEMBERS	
*Mary E. Bradley, Protection Specialist Adult Services Branch Cabinet for Human Resources 275 East Main Street Frankfort, Kentucky 40601 (502) 564-7043	Priscilla Wood, Director Brighton Center - Homeward Bound 13-15 East 20th Street Covington, Kentucky 41011 (606) 581-1111
Michele Budzek, Director Kentucky Coalition for the Homeless 141 Pike Street Covington, Kentucky 41011 (606) 431-8717	Sr. Conall O'Connell Christian Community Center Rt. 1, Box 6A Vanceburg, Kentucky 41179 (606) 796-3289
Duane Ellis, Director Coalition of Committed Christians Inc. P. O. Box 1324 Frankfort, Kentucky 40602 (502) 223-5179	Delmis Donta, Superintendent Boyd County Schools P. O. Box 5059 Ashland, Kentucky 41105 (606) 928-4141
Jean Tichenor, Volunteer Coordinator Jefferson County Schools Durrett Education Center 4409 Preston Highway (502) 456-3400	Peggy Grant, Assistant Director Audubon Area Headstart P. O. Box 967 Owensboro, Kentucky 42302 (502) 686-1620
*Karen C. Doyle Department for Social Insurance Policy Analysis and Planning Branch 275 East Main Street Frankfort, Kentucky 40621 (502) 564-3556	Linda Likins, Chairman Ohio County Board of Eduation P. O. Box 184 Hartford, Kentucky 42347 (502) 298-7987
*Paul Andis Health Program Administrator Cabinet for Human Resources 275 East Main Street Frankfort, Kentucky 40601 (502) 564-7610	*Laura Graham & Carole Kruse Department of Education Division of Compensatory Education 17th Floor, Capital Plaza Tower Frankfort, Kentucky 40601 (502) 564-4201

*** State employees based in Frankfort**

THE SECRETARY FOR HUMAN RESOURCES
COMMONWEALTH OF KENTUCKY
FRANKFORT 40621

WALLACE G. WILKINSON
GOVERNOR

HARRY J. COWHERD, M.D.
SECRETARY

December 15, 1988

Ms. Laura Graham
Homeless Coordinator
Department of Education
Capital Plaza Tower, 17th Floor
Frankfort, Kentucky 40601

Dear Ms. Graham:

This letter is to notify you that you have been appointed to the Kentucky Advisory Council on the Homeless by Governor Wallace G. Wilkinson. A copy of Executive Order 88-995 is attached for your information. The purpose of the Council is to advise the Governor on needs of the homeless; identify available resources throughout the Commonwealth; provide recommendations for joint and cooperative state and local efforts in carrying out programs to meet the needs of the homeless. In addition, the Council shall provide a forum to jointly address issues related to the homeless.

Your participation brings a distinct point of view which will be valuable to me and my staff as we strive to increase the Cabinet's responsiveness to the needs of the homeless.

The next public hearing and Council meeting will be held on January 23, 1989, at the Lexington Urban County Government Building, Council Chambers, 200 West Main Street, Lexington, Kentucky. Box lunches will be provided at a cost of $5 per person. If you plan to participate in the Council luncheon please advise Ms. Dolores Everett at (502) 564-2767 by Wednesday, January 18, 1989.

The public hearing will begin at 9:00 a.m. and the Council meeting is scheduled to convene at 1:00 p.m. Minutes for the last meeting are attached.

E. Douglas Smith, Deputy Secretary, has been designated by me to chair future meetings of the Council.

You have my assurance that the Cabinet is fully committed to work with you and the other members of the Kentucky Advisory Council on the Homeless to improve services in this area.

Sincerely,

Harry J. Cowherd M.D.

Harry J. Cowherd, M.D.
Secretary

Attachments

KENTUCKY COALITION FOR THE HOMELESS

MISSION STATEMENT

EVEN IN A SOCIETY OF OUR AFFLUENCE, HOMELESSNESS IS A NATIONAL CRISIS EXISTING IN EVERY MAJOR URBAN CENTER AS WELL AS IN SURBURBAN AND RURAL AMERICA THROUGHOUT THE COMMONWEALTH OF KENTUCKY. ALLOWING OUR BROTHERS, SISTERS AND CHILDREN TO SUFFER THE PHYSICAL AND PSYCHOLOGICAL ABUSE OF HOMELESSNESS IS A MORAL INDICTMENT OF US ALL.

WE, THE KENTUCKY COALITION FOR THE HOMELESS, BELIEVE THAT THE FRUITS OF OUR EARTH BELONG TO ALL PEOPLE: THAT ALL PEOPLE HAVE THE RIGHT TO ADEQUATE FOOD AND SHELTER, EMPLOYMENT, SOCIAL SERVICES AND HEALTH CARE. WE BELIEVE OUR SOCIETY HAS THE RESPONSIBILITY TO PROVIDE FOR THESE BASIS NEED; AND WE BELIEVE THAT RESOURCES SHOULD BE IN PLACE SO THAT HOMELESSNESS NEED NOT EXIST AT ALL.

AS SEPARATE INDIVIDUALS, AGENCIES AND REGIONS, WE CAN ONLY IMPACT IN A LIMITED FASHION. AS A STATEWIDE COALITION, WE INTENSIFY THE POWER OF OUR VOICES, OUR ACTIONS, AND OUR CAUSE. THEREFORE, WE TAKE AS OUR PURPOSE:

1. TO EDUCATE ALL CITIZENS OF KENTUCKY ABOUT HOMELESSNESS; TO HELP DEVELOP ATTITUDES THAT WILL LEAD TO POSITIVE COMMUNITY RESPONSES AND SOLUTIONS.

2. TO ADVOCATE FOR MORE AND BETTER EMERGENCY AND TRANSITIONAL HOUSING AND ASSISTANCE TO ALLEVIATE THE IMMEDIATE SUFFERING OF THE HOMELESS.

3. TO WORK TO OVERCOME THE ROOT CAUSES OF HOMELESSNESS BY ADVOCATING FOR AN INCREASED SUPPLY OF AFFORDABLE HOUSING, EMPLOYMENT THAT PROVIDES LIVEABLE WAGES, A SOCIAL WELFARE POLICY THAT INCREASES A PERSON"S ABILITY TO BECOME SELF-SUFFICIENT, AND ACCESIBLE HEALTH CARE.

4. TO PARTICIPATE IN THE POLITICAL AND ECONOMIC PROCESSES OF OUR STATE ON BEHALF OF AND IN COOPERATION WITH HOMELESS AND LOW INCOME PERSONS IN ORDER TO PROMOTE PLANS AND POLICIES WHICH ENOURAGE SELF-SUFFICIENCY AND DIGNITY.

adopted 12/2/87

MEMBERSHIP STATEMENT

The Coalition is an inclusive group working with a statewide perspective on the issues of homelessness.

1988 GOALS

1. Continue to organize a statewide coalition, including defining structure and membership.

2. Statewide educational projects.

3. Monitor and advocate on pertinent legislation affecting the homeless.

4. Formally link with the National Coalition for the Homeless.

adopted 12/2/87